



Author/Lead Officer of Report: Paul Billington

Tel: 0114 2734700

Report of: *Jayne Ludlam (Executive Director of People Services Portfolio)*

Report to: *Councillor Julie Dore, Leader of the Council*

Date of Decision: *5th February 2019*

Subject: *Delivery of Sports Hall Provision for the Oasis Academy*

Is this a Key Decision? If Yes, reason Key Decision:-	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
- Expenditure and/or savings over £500,000		<input checked="" type="checkbox"/>		
- Affects 2 or more Wards		<input type="checkbox"/>		
<ul style="list-style-type: none">Which Cabinet Member Portfolio does this relate to? Education and Skills – Cabinet Member Jayne Dunn and Culture Parks and Leisure – Cabinet Member Mary Lea <p>Which Scrutiny and Policy Development Committee does this relate to? <i>Children Young People and Family Support</i></p>				
Has an Equality Impact Assessment (EIA) been undertaken?	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If YES, what EIA reference number has it been given? <i>(Insert reference number)</i>				
Does the report contain confidential or exempt information?	Yes	<input checked="" type="checkbox"/>	No	<input type="checkbox"/>
If YES, give details as to whether the exemption applies to the full report / part of the report and/or appendices and complete below:- <i>“The Part 2 appendix is not for publication because it contains exempt information under Paragraph 3 of Schedule 12A of the Local Government Act 1972 (as amended).”</i>				

Purpose of Report:

A first proposal was put forward and approved by Cabinet on the 18th July 2018, which offered provision of an indoor sport facility to the Oasis Academy School at the Olympic Legacy Park via an extension of the English Institute of Sport (EISS) building. A revised option has since been put forward by the provider and is considered a better option for the Academy and offers significant cost and delivery benefits. This report therefore seeks to obtain approval for this revised proposal.

Recommendations:**That the Leader of the Council:**

1. Approves the revised proposal of an integrated indoor sports provision within the current EISS building for the Oasis Academy.
2. Approves the principle of providing grant funding to the Sheffield City Trust up to the amount of £1.5 million, to facilitate the indoor sports provision for the Oasis Academy, to be allocated from Schools Capital budget.
3. Approves the variation to the Capital Programme.
4. Delegates authority to the Executive Director of People Services Portfolio, in consultation with the Interim Director of Finance and Commercial Services and the Director of Legal and Governance to take any other steps necessary to implement the decision to the extent not already delegated.

Background Papers:

Delivery of Sports Hall Provision for the Oasis Academy – Cabinet Paper 18th July 2018 (Item 16 on the agenda which can be viewed via this link - <http://democracy.sheffield.gov.uk/ieListDocuments.aspx?CId=123&MId=6980&Ver=4>)

Lead Officer to complete:-		
1	I have consulted the relevant departments in respect of any relevant implications indicated on the Statutory and Council Policy Checklist, and comments have been incorporated / additional forms completed / EIA completed, where required.	Finance: Jayne Clarke
		Legal: Nadine Sime
		Equalities: N/A
<i>Legal, financial/commercial and equalities implications must be included within the report and the name of the officer consulted must be included above.</i>		
2	EMT member who approved submission:	<i>Jayne Ludlam</i>
3	Cabinet Member consulted:	<i>Cllr Mary Lea Cllr Jayne Dunn</i>
4	I confirm that all necessary approval has been obtained in respect of the implications indicated on the Statutory and Council Policy Checklist and that the report has been approved for submission to the Decision Maker by the EMT member indicated at 2. In addition, any additional forms have been completed and signed off as required at 1.	
	Lead Officer Name: <i>Paul Billington</i>	Job Title: <i>Director of Culture and Environment</i>
	Date: 10 th January 2019	

1. PROPOSAL

On 18th July 2018 Cabinet approved the selection of the Sheffield City Trust (SCT) as the preferred provider of indoor sports provision for the Oasis Academy through an expansion of the English Institute of Sport (EISS) facility.

The proposal from the SCT at that time was to build an extension to the English Institute of Sport (EISS), which would accommodate the Academy for their indoor sports provision

The cost and funding details of the proposed extension were commercially sensitive and so contained in a closed Part 2 to the July Cabinet report.

The net cost to the Council of the SCT solution was assessed to be £0.7m.

Following the July Cabinet decision SCT initiated further detailed planning in readiness for implementation. As part of this work, a new and improved option emerged which would better meet the needs of the school and provide significant cost benefits to the council and the trust.. Subsequently this revised proposal has been put forward by SCT, which the Council believes is a more suitable option for the school.

It provides a more cost effective way of delivering the indoor sports provision for the Oasis Academy and places the school's programme at the very heart of the EISS via adaptation of the existing main hall. An appraisal of operational programming by SCT within EISS has enabled them to provide a dedicated space within the main EISS building for school use from September 2019. This will be delivered through re-programming current activities within the EISS building and relocating some existing users into Ponds Forge.

The new proposal means that there would be no need for an extension to the main EISS building, as previously approved by Cabinet. Locating the school programme within the heart of the existing EISS would also mean that the school use is fully integrated into the main EISS facility; therefore the students would be using the facility alongside other users, such as world class sports athletes. This was the aim of the original proposals put forward in July 2018 and a requirement of cabinet members.

The total cost of the project is now significantly reduced from the original of £2.5m to £1.5m and the new proposal involves less risk to the Council as

- It is a smaller scale investment and;
- There is no longer a loan requirement to SCT repayment risk is removed.

- Works are now internal modifications as opposed to new build and therefore deemed lower risk.

Further details are set out in the closed Part 2 to this report.

there are a number of benefits to the alternative proposal as follows:-

1. It is the Academy's preferred option as it puts students at the heart of a world class facility mixing with elite athletes.
2. Provides more certainty in terms of timescales for delivery and cost.
3. Improvements to Ponds Forge will provide a new permanent home base for the Sheffield Sharks if they are unable to progress with the Park Community Arena..
4. Allows the Sharks to continue playing at EISS until at least 2021 (if required) plus the option of Ponds Forge

As the original Cabinet report in July 2018 indicated, SCT is in discussions with Sheffield Sharks over their long term future use of city facilities. The Sharks are progressing plans to develop a new venue at the Sheffield Olympic Legacy Park (the Park Community Arena) but do not yet have funding. The Sharks have recently stated that the plan for EISS do not affect their proposals for Park Community Arena. If the Park Community Arena does not prove viable this proposal could include a potential permanent relocation to the International Sports Hall at Ponds Forge to create a new home base for the club. Ponds Forge was the previous home of the Sharks and the trust has offered new capital investment to support the move. Equally, the Sharks can continue to play at the EISS for the foreseeable future through to 2021. Both Ponds Forge and EISS are therefore available to the Sharks. Understandably, the Sharks are reviewing these options alongside the Park Community Arena.

EISS can accommodate both the Oasis Academy and the Sharks until September 2021, thus allowing time for continued discussions and dialogue with the Sharks.

It should also be noted that the Sheffield Sharks like any users of the SCT facilities, could move to an alternative venue if they so wish. This would not impact the viability of the school provision in EISS.

Although the revised proposal will displace some existing activity within EISS, as explained above, suitable alternative accommodation has been identified.

The revised proposal will require the following changes within EISS & Ponds Forge:

- Use of 1 of the 3 netball courts (each netball court being 4 badminton courts i.e. standard school sports hall size) in the Netball Hall to create a dedicated 4 court sports hall for the Oasis

Academy during term time.

- Create a dedicated changing facility for Academy use.
- Convert part of the existing office suite to recreate public changing.
- Construct mezzanine floor to provide office space displaced through the creation of public changing provision.
- Relocate ground floor offices to new mezzanine.
- Convert ground floor office areas to create a dedicated Academy sports hall storage area.
- At Ponds Forge- All changes are conditional on a decision by the Sharks to relocate. Refurbish bleacher seating, purchase appropriate temporary flooring and score boards for televised, league basketball, convert a meeting room into a merchandising area for the Sharks and rebrand the sports hall area of Ponds Forge as the 'Home of the Sharks'.

2. HOW DOES THIS DECISION CONTRIBUTE?

2.1 Social and sporting

The EISS already offers a 'melting pot' of community use, schools use, local events, international events and training for elite athletes. The revised proposal will further strengthen the daily use by school children from Oasis into this world class venue and see them mixing with the broadest spectrum of role models, from local people through to international athletes and coaches.

3. HAS THERE BEEN ANY CONSULTATION?

- 3.1 There is no legal requirement to consult on these proposals. As the proposals set out within this report are largely confidential there has been no formal public consultation. However, the principle of the provision of sports hall capacity at EISS has been discussed with the Oasis Academy and of course with the intended operator, SCT. Equally, extensive discussions have taken place with those involved in the alternative solution considered by the Council. Discussions are also on-going between SCT and the Sharks about the option of relocating to Ponds Forge.

4. RISK ANALYSIS AND IMPLICATIONS OF THE DECISION

4.1 Equality of Opportunity Implications

The proposed continued use within EISS and creation of a dedicated space will further bring this world class facility into daily use by children from the Oasis Academy.. In reaching a decision Cabinet should have

regard to the Public Sector Equality Duty. There is not considered to be any specific equality implications from the proposal.

4.2 Financial and Commercial Implications

4.2.1 A separate report in Part 2 closed appendix of this Cabinet report covers the financial and commercial implications of the proposals.

4.3 Legal Implications

4.3.1 As detailed within the previous Cabinet Report of the 18th July 2018 the Council is responsible for building new schools that are then operated by Academy trusts. There is a requirement that schools meet curriculum needs for sport. As the indoor sports provision does not form part of the school premises the Council agreed through the lease structures to provide the facilities and is therefore legally bound by that obligation.

4.3.2 The Council has the power to provide for this under s.19 of the Local Government (Miscellaneous Provisions) Act 1976 and this can be by way of grant or loan towards the expenses incurred or to be incurred by any voluntary organisation in providing the facilities. SCT is a voluntary organisation for the purposes of this provision.

4.3.3 In providing and funding, including by way of grant the Council has to be compliant with EU State Aid principles. The implications of this in relation to the various options are dealt with within Part 2 of this report, as are the procurement law implications.

5. **ALTERNATIVE OPTIONS CONSIDERED**

5.1 The original approval was given to provide an extension to EISS for the school.

The SCT have now presented the Council with an alternative proposal that provides a more attractive option for an integrated school provision and a more cost effective way of delivering indoor sports provision for the Oasis Academy.

6. **REASONS FOR RECOMMENDATIONS**

(Explain why this is the preferred option and outline the intended outcomes.)

6.1 The SCT have now presented the Council with a revised and improved proposal that provides a more cost effective way of delivering indoor sports provision for the Oasis Academy. An appraisal of operational programming by SCT within EISS has enabled them to provide a dedicated space within the main EISS building for school use from

September 2019 through re-programming current activities within the centre.

The revised proposal will mean that the Academy students are located within the heart of the existing EISS building and will not require the need for an extension. As well as financial benefits, the main benefits to the alternative proposal are as follows:

1. It is the Academy's preferred option as it puts students at the heart of a world class facility mixing with elite athletes.
2. Provides more certainty in terms of timescales for delivery and cost.
3. Potential improvements to Ponds Forge will provide a new permanent home base for the Sheffield Sharks.
4. Allows the Sharks to continue playing at EISS until at least 2021 (if required) plus the option of Ponds Forge